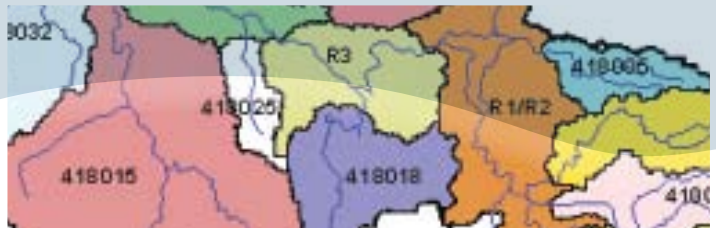
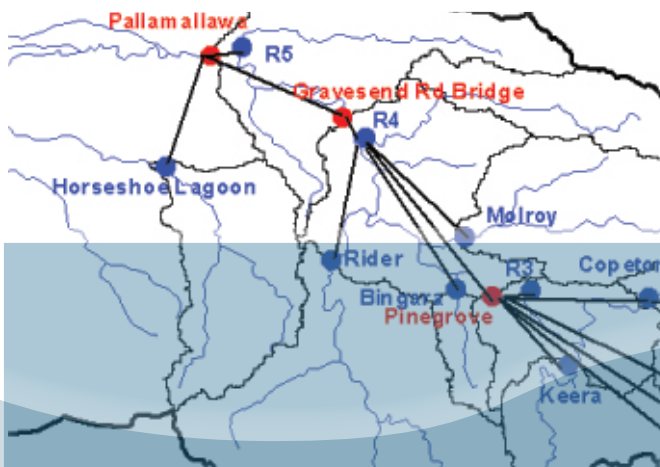


Instream salinity models of NSW tributaries in the Murray-Darling Basin

Volume 2 – Gwydir River Salinity
Integrated Quantity and Quality Model



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Volume 2 – Gwydir River Salinity Integrated Quantity and Quality Model*

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Volume 3 – Namoi River Salinity Integrated Quantity and Quality Model

Volume 4 – Macquarie River Salinity Integrated Quantity and Quality Model

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1. Introduction

1.1. PURPOSE OF REPORT

The purpose of this report is to document the results of work carried out to develop a Gwydir River Salt Transport Model. This model was developed to meet the needs of the Murray-Darling Basin Salinity Management Strategy (Basin Strategy – BSMS see Section 1.3.3.1) and the NSW Salinity Strategy (SSS). This report is intended primarily for an audience with a technical and/or policy background concerned with salinity management

The model substantially increases the salinity modelling capability by NSW for salinity management in the Murray-Darling Basin (MDB), and represents the best available interpretation of salinity processes in these NSW Rivers. The geographic scope of the work is extensive, covering an area of about 600,000 km². The model can assess in-stream effects of water sharing policies, as well as working jointly with the 2CSalt model to assess in-stream salinity and water availability effects of land use and management. These effects can be assessed at a daily time scale for a 25-year period at key locations within the Gwydir River Basin. The model can also link with other models to assess effects at key locations in the Darling River and/or Murray River.

1.1.1. Report structure

This modelling has taken place against a historical background of basinwide salinity management, which is discussed in Section 1.2. A number of basinwide and statewide natural resource management policies are relevant to salinity management and the need for this model. The modelling requirements are clearly set out in Schedule C of the Murray Darling Basin Agreement. The policies are discussed in Section 1.3, with a focus on Schedule C in Section 1.3.3. This model is one of a suite of models and decision support systems that have been developed for salinity management, and this is discussed in Section 1.4. The steps taken to develop this model are discussed in the final section of this chapter.

The processes affecting salinity behaviour in a catchment are influenced by many physical factors, and the most important of these are described in Chapter 2. Whereas the actual salinity behaviour is best described by data, and the data available to characterise this behaviour is described in Chapter 3. The salt transport model was developed using a daily water balance model as the platform. The Gwydir Integrated Quantity Quality Model (IQQM) has been used for water resource management for several years in the NSW, and was converted to the salt transport model in this project. The software used for the model was thoroughly tested and enhanced to eliminate any technical faults. The Gwydir IQQM and software testing is described in Chapter 4.

Estimating salt loads entering the river system is the key task to develop a model that will reliably estimate in-stream salinity behaviour so that it is suitable for the intended purpose. The results of existing and calibrated estimates are documented in Chapter 5. The calibrated model is intended to be used evaluate scenarios, the most important of which is a baseline condition (described in Section 1.3.3), as well as impacts of changing land use, management, and water sharing. The results for the baseline condition are reported and discussed in Chapter 6. The development of models for salinity management is a comparatively new field of work in the MDB, when compared to water balance modelling. The Schedule C foresees the need to improve estimates in light of both limitations of the current work, additional data, and improved technical capability of the scientific organisations. An assessment of the limitations of the model, and some recommendations for future improvement are discussed in Chapter 7.

1.1.2. Related reports

This report is one of seven similar reports for each of the major NSW tributaries of the MDB. The reports are:

- Volume 1 – Border Rivers (jointly with Queensland);
- Volume 2 – Gwydir River;
- Volume 3 – Namoi and Peel Rivers;
- Volume 4 – Macquarie, Castlereagh and Bogan Rivers;
- Volume 5 – Lachlan River;
- Volume 6 – Murrumbidgee River; and
- Volume 7 – Barwon-Darling River.

Each tributary report is complete and self-explanatory, describing what was done for each stage of model development. However, these descriptions have been kept brief to ensure the report content is more focused on information and results specific to that tributary. Note that this report primarily summarizes the modeling work undertaken prior to 2005.

1.2. HISTORICAL BACKGROUND TO WORK

Modelling in-stream salinity has a history extending to before the development of the Murray-Darling Basin Commission (MDBC) 1988 Salinity and Drainage Strategy, which focused on irrigation induced salinity. The complexity and scope of modelling of dryland salinisation processes has evolved in line with the needs of natural resource management. With the concerns about dryland salinity came additional water quality data to provide evidence of the salinity trends. The increased data led to broad policy and greater demands on models to provide useful results to guide the cost effective selection of salinity management options. The following sections give a brief history of the development of salinity policy and its implications on the development of salinity modelling.

1.2.1. 1988 Salinity and Drainage Strategy

The Murray Darling Basin Ministerial Council (MDBMC) adopted the Salinity and Drainage Strategy (SDS) in 1988. The objectives of the strategy revolved around:

- improving the water quality in the Murray River for the benefit of all users;
- controlling existing land degradation, prevent further degradation and where possible rehabilitate resources to ensure sustainable use; and
- conserving the natural environment.

The SDS set out specific salinity reduction targets against benchmark conditions. The strategy also defined the rights and responsibilities of the State and Commonwealth Governments. Implementation included applying the strategic direction and allocating salinity credits and construction of various projects (under cost sharing arrangements). The salinity assessment work required a combination of observed salinity data and in stream river modelling. Assessments of salinity impacts were at a local or semi-regional scale, eg. Beecham and Arranz (2001), and the results from these were assessed by the MDBC for salinity impact in the Murray River.

The 1999 SDS review identified major achievements of the SDS as: (i) reducing salt entering the Murray River by constructing salt interception scheme; and (ii) developing land, water and salt management plans to identify and manage the problems.

1.2.2. 1997 Salt trends

Concerns about the increase in the extent of dryland salinisation prompted an assessment of water quality data to look for evidence of a corresponding increase in in-stream salinities. The resultant Salt Trends study (Jolly et al., 1997) reported increasing trends in Electrical Conductivity (EC) over time in major and minor tributaries of the MDB.

The factors controlling salt mobilisation were identified and included a wide range of processes including climatic distribution, groundwater hydrology and chemistry, landuse, surface water hydrology and chemistry, geology, topography, soil characteristics and land degradation. The study recommended a broad range of activities be undertaken to better understand the dry land salinisation processes.

1.2.3. 1999 Salinity Audit

The awareness from studies such as Salt Trends highlighted that instream impacts of dryland salinisation were greater than first thought prior to development of the SDS. This prompted further investigations to provide information on the possible future magnitude of increased instream salinity. To this end, the MDBC coordinated a Salinity Audit of the whole MDB (MDBC, 1999). The Salinity Audit was intended to establish trend in salt mobilisation in the landscape, and corresponding changes in in-stream salinities for all major tributaries, made on the basis that there were not going to be any changes in management.

The methods adopted by NSW (Beale et al., 1999) to produce these outputs linked statistical estimates of flow and salt load in tributaries of the MDB, with rates of groundwater rise in their catchments. The results of this study indicated that salinity levels in the NSW tributaries of the MDB would significantly increase over the next 20-100 years, with major associated economic and environmental costs.

The results of the Salinity Audit resulted in the MDBMC and NSW Government developing strategies to manage salinity. These are reported in Sections 1.3.3 and 1.3.6 respectively.

1.2.4. 2006 Salinity Audit

Additional biophysical data has recently been analysed which confirm the actual extent of salinity outbreaks and current status of in-stream salinity. However, these studies have also cast serious doubt on trends predicted using rising groundwater extrapolations (DECC 2006). A concerted effort to improve understanding of the extent of salinity, and its relationship with climatic regime and groundwater behaviour in the hydrological cycle in different contexts, has shown inconsistencies with the general regional rising water tables theory (Summerell et al. 2005).

In particular, the new work indicates that climate regime so dominates that it is difficult to detect the impacts of land-use or management interventions, and that response times between recharge and discharge, especially in the local-scale fractured rock aquifer systems that dominate in the tablelands and slopes of eastern NSW, are much shorter than previously thought. This leads to the conclusion that the impacts of clearing on groundwater levels have already been incurred, so no continuing effect can be attributed to this cause. Many (not all) of the NSW MDB subcatchments are in a state of 'dynamic equilibrium', and their groundwater levels fluctuate about a new average value in response to climate regime (long periods of above or below average rainfall) (DECC, 2007).

1.3. CURRENT POLICY FRAMEWORK

A range of natural resource policies provide reasons for developing the salt transport models. These include basinwide policies developed through the MDBC, and Statewide policies developed through the NSW Government. The interrelationship of the key policies to this work are shown in Figure 1.1.

1.3.1. MDBC Integrated Catchment Management

Integrated Catchment Management (ICM) is the process by which MDBC seeks to meet its charter to:

“...promote and coordinate effective planning and management for the equitable, efficient and sustainable use of the water, land and other environmental resources of the Murray–Darling Basin.” (MDBC, 2001)

The ICM process requires that stakeholders consider the effect on all people within the catchment of their decisions on how they use land, water and other environmental resources. The process uses management systems and strategies to meet targets for water sharing and water quality. Two strategies that fall under ICM are described in Section 1.3.2 and Section 1.3.3.

1.3.2. Murray-Darling Basin Ministerial Council Cap on water diversions

In 1997 the MDBMC implemented a cap on water diversions (“The Cap”) in the MDB. The Cap was developed in response to continuing growth of water diversions and declining river health, and was the first step towards striking a balance between consumptive and instream users in the Basin. The Cap limits diversions to that which would have occurred under 1993/4 levels of:

- irrigation and infrastructure development;
- water sharing policy; and
- river operations and management.

1.3.3. Murray-Darling Basin Ministerial Council Basin Salinity Management Strategy

The MDBMC responded to the salinity problems predicted in the Salinity Audit with the Basin Salinity Management Strategy (BSMS). The objectives of the strategy are:

- maintain the water quality of the shared water resources of the Murray and Darling Rivers;
- control the rise in salt loads in all tributaries of the basin;
- control land degradation; and
- maximise net benefits from salinity control across the Basin.

These BSMS is implementing nine elements of strategic action, including:

- capacity building;
- identify values and assets at risk;
- setting salinity targets;
- managing trade-offs;
- salinity and catchment management plans,
- redesigning farming systems;
- targeting reforestation and vegetation management;
- constructing salt interception works; and
- ensuring Basin-wide accountability by monitoring, evaluating and reporting.

The last of these is particularly relevant to this work. The statutory requirements for the BSMS are specified in Schedule C of the Murray-Darling Basin Agreement, replacing those parts that previously

referred to the 1988 SDS. The key parts of Schedule C that relate to the modelling work are discussed in the following subsection.

1.3.3.1. Schedule C of the Murray-Darling Basin Agreement

Clauses 5(2), 5(3), 37(1) and 36(1)(a) of Schedule C dictate that the MDBC and the Contracting States must prepare estimates of baseline conditions flow, salt load, and salinity for the benchmark period at the end-of-valley target site for each of the major tributaries by 31 March 2004. These estimates must be approved by a suitably qualified panel appointed by the MDBC.

The baseline conditions refers to the physical and management status of the catchment as of 1 January 2000, specifically:

- land use (level of development in landscape);
- water use (level of diversions from the rivers);
- land and water management policies and practices;
- river operation regimes;
- salt interception schemes;
- run-off generation and salt mobilisation; and
- groundwater status and condition.

The benchmark climatic period refers to the 1 May 1975-30 April 2000 climate sequence; ie., rainfall and potential evapotranspiration.

Part VIII of Schedule C refers specifically to models, and sets out the performance criteria for the models. The models must be able to:

- (i) Simulate under Baseline Conditions, the daily salinity, salt load and flow regime at nominated sites for the Benchmark Climatic period.
- (ii) Predict the effect of all accountable Actions and delayed salinity impacts on salinity, salt load and flow at each of these nominated sites for each of 2015, 2050, and 2100,

These model capabilities must be approved by a suitably qualified panel appointed by the MDBC. There is specific provision that the models are reviewed by the end of 2004, and at seven-yearly intervals thereafter.

1.3.4. Catchment Action Plans

The NSW Government established the Catchment Management Boards Authorities in 2003, whose key roles include developing Catchment Action Plans (CAPs), and managing incentive programs to implement the plans. These are rolling three-year investment strategies and are updated annually.

The CAPs are based on defining investment priorities for natural resource management, and salinity is one aspect that is considered where appropriate. Models can play an important role in identifying where to target investment to achieve the best environmental benefit value for money which supports prioritisation. Models also have a crucial role in monitoring, evaluation and reporting, if only because they provide a means of separating the effects of the management signal from the dominant climate signal. The models bring consistency and rigour to analysis of alternate management options, and help comply with the Standard for Quality Natural Resource Management (NRC, 2005).

1.3.5. NSW Water Sharing Plans

The Water Management Act 2000 aims to provide better ways to equitably share and manage NSW's water resources. Water Sharing Plans are ten year plans that outline how water is to be shared between the environment and water users. These plans cover both surface water and groundwater and both inland and coastal areas and contain both rules for resource access and use.

1.3.6. NSW Salinity Strategy

In 2000, the NSW Government released the NSW Salinity Strategy. The Strategy brought together previously divided approaches into one strategy revolving around salinity targets. The salinity targets enable:

- Quantification of desirable salinity outcomes;
- Management of cumulative impacts of various actions at various sites
- Comparison of the environmental, economic and social benefits and costs for various actions; and
- Choice of the most cost effective action to treat the problem.

The salinity targets were developed and recommended through the Catchment Management Boards. To monitor the salinity targets and to assess the impacts of management options for land use changes on these salinity targets, numerical modelling tools to estimate salt load wash off and salt load transport became high priority. The modelling framework to meet these salinity strategies is described in Section 1.4.

1.3.7. NSW Environmental Services Scheme

In 2002, the NSW Government launched the Environmental Services Scheme (ESS) seeking expressions of interest from landholder groups. The aim was to identify the environmental benefits that could be achieved by changed land use activity and to have them valued by the community. This recognised that good farm management can slow the march of salinity, reduce acid sulphate soil and improve water quality. The scheme provides financial support for some of these activities, and is one of the actions under the NSW Salinity Strategy.

To judge the impacts of the proposed land use changes on end of valley and within valley salinity targets has again put pressure on the need for numerical models that can simulate salt wash off processes and salt transport processes.

1.3.8. CMA Incentive schemes

CMA incentive schemes are used as mechanisms for funding on ground works and measures. As with the ESS, the aim is to buy environmental outcomes rather than output. Models are critical to evaluating the expected outcomes from given outputs. Property Vegetation Plans (PVPs) are evaluated with a Decision Support Tool which uses two salinity models. There is provision for incentive PVPs as well as clearing PVPs and continuing use PVPs.

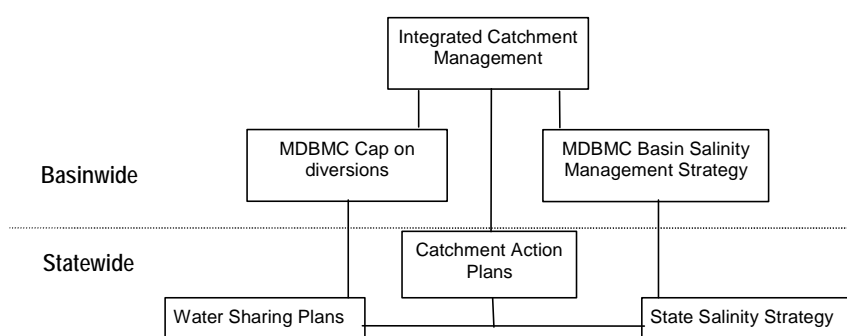


Figure 1.1. Relationship of Basinwide and Statewide policies and plans

1.4. DWE MODEL FRAMEWORK

NSW has developed a framework of models that link the surface water hydrology and salinity processes to support salinity management. A range of processes are represented in models that vary from the property scale to the basin scale. The scale of application of a model, in both spatial sense and temporal sense, influences the model structure and detail. Aspects of natural processes that are important at one scale may not matter at another. Figure 1.2 shows the linkages between the surface water and salinity models, their application at different scales and the desired outcomes of within valley and end of valley salinity targets.

1.4.1. Objectives of modelling

The primary objective of the modelling is to support the implementation of the CAPs. This requires understanding and appropriate representation of the salt movement in and from the landscape to the streams, and in the streams to the end of valley target locations.

Property scale modelling is required to support decisions on land use change and property investments on-farm. This required modelling of the effect of land use on runoff, salt washoff, and recharge. Decisions at this scale can directly impact on the landholder's income.

Moving from the property scale to catchment and then to basin scale requires the dryland salinisation processes to be modelled together with wash off and groundwater interaction to estimate the water and salt flowing into the river system.

The objectives of the basin modelling are to be able to assess the end of valley salinity levels, and evaluating the performance of salinity management scenarios. To achieve this objective salt needs to be transported down the river, amalgamated with other catchment runoff and salt loads. It is also necessary to deal with such issues as dams and major irrigation developments (eg., Murrumbidgee Irrigation).

Model results for salinity need to be available in both concentrations and total salt loads to meet the needs of the policies. Results for impacts of land use changes on streamflow (runoff yields) are also necessary.

1.4.2. Modelling requirements

The modelling had the following requirements:

- Daily predictions

- Applicable across different scales – local (site, property, farm), landscape, sub-catchment, catchment and basin
- Applicable for all NSW catchments
- Model complexity consistent with available data
- Link to tools to evaluate economics, social impacts, environmental services, cumulative impacts
- Represent land use changes and consequent impacts
- must be able to model water management independently

1.4.3. Strengths and Limitations

The following points detail some of the strengths and weakness of this model framework:

- Only technology available consistent with salinity targets – These models are the best available at present to meet the needs of the policy. As time progresses it is expected advancements with these model will improve the model capabilities and output.
- Complements adaptive management approach in NSW
- State of the art modelling appropriate for the temporal and spatial scales required by State and National policy
- Integrates catchment and instream processes
- Model uncertainty
- Data gaps and data uncertainty
- Error propagation
- Spatial generalisation

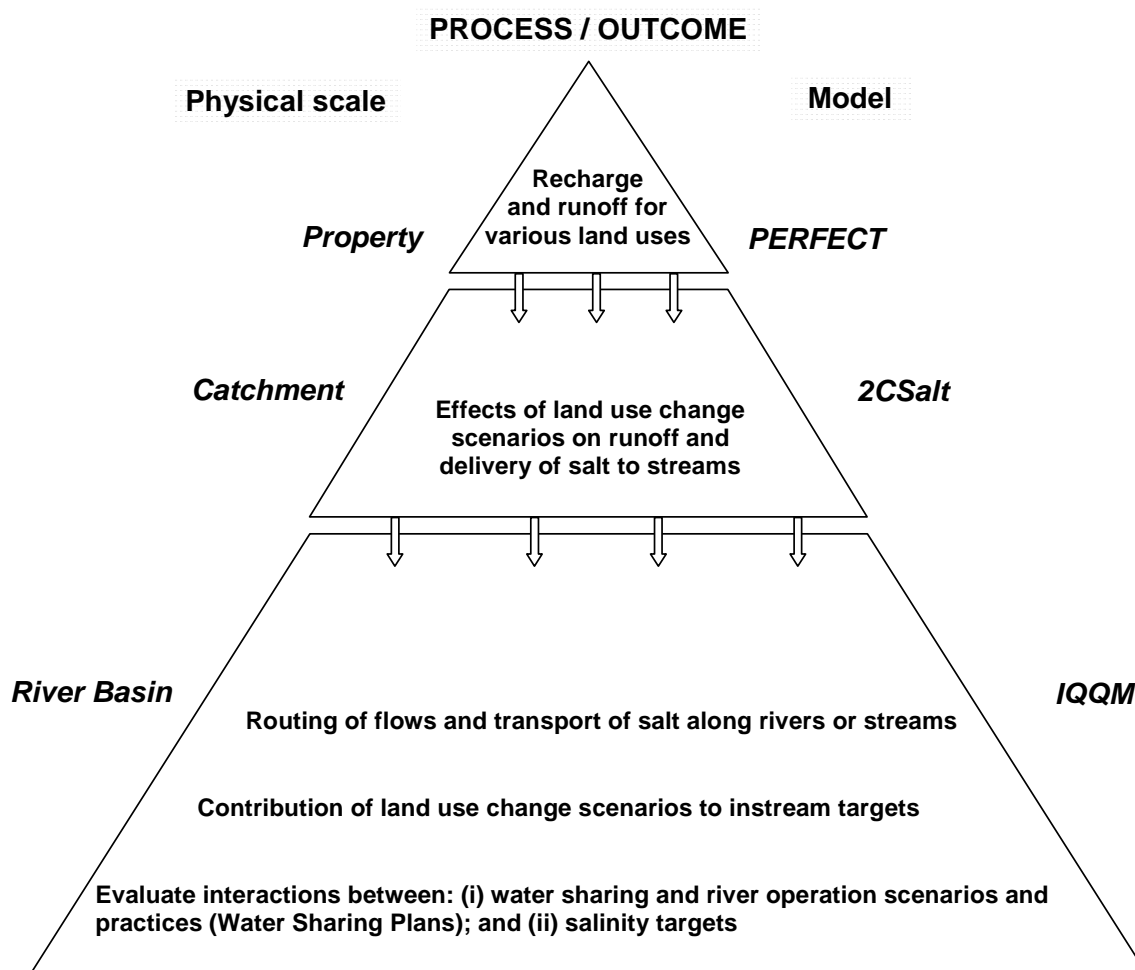


Figure 1.2. Applications and linkages of DECC and DWE models at different scales

